



**UMPQUA PUBLIC TRANSPORTATION DISTRICT**  
**UMPQUA PUBLIC TRANSPORTATION DISTRICT**

**Statewide Transportation Improvement Fund (STIF) Special  
Transportation Advisory Committee (STAC) Bylaws**

**Adopted: January 7,  
2019 Revised: October  
21, 2024**

**ADVISORY COMMITTEE NAME**

Umpqua Public Transportation District STIF/STAC Advisory Committee

This document has been prepared to guide the role and operation of the Umpqua Public Transportation District Statewide Transportation Improvement Fund (STIF)/Special Transportation Advisory Committee (STAC), known as STIF/STAC Advisory Committee. The document has been reviewed and adopted by the Board of Directors of the Umpqua Public Transportation District (UPTD).

**PURPOSE OF THE ADVISORY COMMITTEE**

The Umpqua Public Transportation District Board of Directors has formed an Advisory Committee to advise and assist UPTD to advocate for the transportation needs of seniors and persons with disabilities, and to develop recommendations for the proposed distribution of Special Transportation Fund (STF), and federal and state moneys by the District. The Advisory Committee will also advise and assist UPTD on matters related to the enhancement of local and regional public transit services provided within the district using STIF moneys as set forth under OAR Chapter 732, Division 40, Division 42, and Division 44.

**DEFINITIONS**

The following definitions apply to terms used in these bylaws and the tasks of the Advisory Committee:

**Advisory Committee:** A committee formed by Umpqua Public Transportation District, a Qualified Entity (QE), in carrying out the purposes of the STIF Formula Fund and the Advisory Committee requirements specified in ORS 184.761(1).

**Community:** Any geographic area within Douglas County. A "Community" may include incorporated and unincorporated areas.

**Area of Responsibility:** The geographic area for which Umpqua Public Transportation District is responsible to provide STIF Formula Fund moneys or Elderly and Disabled Special Transportation Fund moneys. UPTD's Area of Responsibility is the geographic area within the county's jurisdictional boundaries.

**Discretionary Fund:** Up to 5% of STIF funds to be disbursed to Public Transportation Service Providers, which includes Qualified Entities, through a competitive grant funding process, pursuant to ORS 184.758(1)(b).



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**Governing Body:** The decision-making body or board of a Qualified Entity. For Douglas County, this is the Board of Directors of the Umpqua Public Transportation District.

**Low-Income Household:** A household the total income of which does not exceed 200% of the poverty guidelines updated periodically in the Federal Register by the U.S. Department of Health and Human Services under the authority of 42 U.S.C. 9902(2) for the 48 Contiguous States and the District of Columbia. "Areas of High Percentage of Low Income Households" shall mean geographic areas within Douglas County that are determined to have a high percentage of low income households (determined using census data for low income individuals and dividing by the number of households).

**Intercommunity Discretionary Fund:** Up to four percent of STIF funds to be disbursed to Public Transportation Providers through a competitive grant funding process, pursuant to ORS 184.758(l)(c).

**Project:** A public transportation improvement activity or group of activities eligible for STIF moneys and a plan or proposal for which is included in a STIF Plan or in a grant application to a Qualified Entity or ODOT. Examples of project types include, but are not limited to: discrete activities, such as purchasing transit vehicles, planning, or operations; and groups of activities for a particular geographic area or new service, such as a new route that includes purchase of a transit vehicle, and maintenance and operations on the new route.

**Public Transportation Service Provider:** A Qualified Entity (QE) or a city, county, Special District, Intergovernmental Entity, or any other political subdivision or municipal or Public Corporation that provides Public Transportation Services.

**Public Transportation Services:** Any form of passenger transportation by car, bus, or other conveyance, either publicly or privately owned, which provides service to the general public (not including charter, sightseeing, or exclusive school bus service) on a regular and continuing basis. Such transportation may be for purposes such as health care, shopping education, employment, public services, personal business, or recreation.

**Qualified Entity:** A county in which no part of a Mass Transit District or Transportation District exists, a Mass Transit District, a Transportation District, or an Indian Tribe.

**STIF Formula Fund:** Up to 90% of the Statewide Transportation Improvement funds to be disbursed to Qualified Entities conditioned upon the District Board's approval of a STIF Plan, pursuant to ORS 184.758(1)(a).

**STIF or Statewide Transportation Improvement Fund:** The fund established under ORS 184.751.



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**STIF Plan:** A public transportation improvement plan that is approved by a Governing Body and submitted to ODOT for review and approval by the Oregon Transportation Commission in order for the Qualified Entity to receive a share of the STIF Formula Fund.

### **Committee Tasks:**

The Advisory Committee will, when acting as the STIF advisory committee:

- Advise Umpqua Public Transportation District on the development process of the STIF Plan
- Advise on the development of a definition for "high percentage of low-income households"
- Review and prioritize projects proposed for inclusion in the STIF Plan and recommend a funding amount for each project
- Review and recommend projects to receive STIF Discretionary Funds within Umpqua Public Transportation District's area of responsibility
- Review and recommend projects to receive STIF Intercommunity Discretionary Funds within the Umpqua Public Transportation District's area of responsibility
- Advise the Umpqua Public Transportation District regarding opportunities to coordinate STIF funded projects with other local or regional transportation programs and services, including STAC funded projects, to improve transportation service delivery and reduce gaps in service
- Review the STF, STO, 5310, 5311 and all other discretionary grant proposals and make recommendations to the Board of Directors
- Participate in developing and updating the Coordination Plan, or any other transit planning project; and
- Make operational and policy recommendations to the Board of Directors regarding transportation services and funding.

Formula Fund recommendations from the Advisory Committee will be considered by the Umpqua Public Transportation District Board of Directors in preparation of a STIF Plan.

Discretionary Fund and Intercommunity Discretionary Fund recommendations from the Advisory Committee will be considered by ODOT when awarding STIF discretionary grants.

Committee members will determine the method of sub-allocation.

### **Committee Membership:**

A list of current members and the interests they represent is attached to these bylaws.

Number of members:

The Advisory Committee will include five (5) members.



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### **Appointment process:**

As vacancies occur or terms expire, the District will advertise available positions. Potential members shall submit an application to the District STIF/STAC Coordinator. Members shall be appointed directly by the Umpqua Public Transportation District Board of Directors.

### **Membership criteria:**

Advisory Committee members must meet the following criteria:

- Be knowledgeable about the public transportation needs of residents or employees located within the Umpqua Public Transportation District's area of responsibility.
- Be a person who is a member of or represents one or more areas:
  - Local governments, including land use planners
  - Public Transportation Service Providers, including providers of services to elderly or disabled persons
  - Non-profit entities that provide public transportation services
  - Neighboring Public Transportation Providers
  - Employers
  - Public health, social and human service providers
  - Transit users
  - Transit users who depend on transit for accomplishing daily activities
  - Individuals age 65 or older or a representative of elderly persons
  - People with disabilities or a representative of persons with disabilities
  - Low-income individuals
  - Social equity advocates
  - Environmental advocates
  - Bicycle and pedestrian advocates
  - People with limited English proficiency
  - Educational institutions
  - Major destinations for users of public transit
  - Elderly or disabled persons using transportation services
  - An elderly or disabled person living in an area without public transportation services.

Notwithstanding the criteria listed above, membership must include at least one individual who is a member of or represents each of the following groups:

- Low-income individuals;
- Individuals age 65 or older;
- Disabled individuals; and
- Public Transportation Service Providers or non-profit entities which provide public transportation services.



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### **Terms of office:**

Each member shall be appointed for a term of four years beginning July 1, 2018. For the initial term, three of the appointments will serve for two years only. Advisory Committee members are limited to serving two (2) full four-year terms. Regardless of term limits, members may continue on the Advisory Committee at the pleasure of the Board of Directors or until otherwise filled.

Should a member need to resign from the Advisory Committee, they may do so by informing the appropriate District staff or STIF/STAC Coordinator in writing. The Directors shall appoint new members to fill vacancies as they occur.

### **Public Engagement:**

The Committee shall seek input from the public on all project proposed to receive STIF funds by means of public meetings and solicitation of written comments by posting to appropriate websites and social media.

## **COMMITTEE OPERATIONS AND PROCEDURES**

### **Meeting frequency and location:**

The Advisory Committee shall hold regular meetings on at least a semi-annual basis. Meetings may be held more often to review project proposals and advise the Board of Directors of Umpqua Public Transportation District. These meetings will be hosted by UPTD at the location of the Board of Directors meetings at 3076 NE Diamond Lake Blvd, Roseburg, OR, unless otherwise announced.

### **Meeting agenda:**

Advisory Committee meeting agendas will be provided to group members approximately seven (7) days prior to the meeting. Background materials may be included with the agenda for pre-reading and meeting preparation.

### **Public notice of meetings:**

Meetings of the STIF/STAC Advisory Committee will be advertised through public notice. Public notice methods include email distribution to interested community members or entities and posting meeting information on the UPTD website as hereafter established. Notice will be provided prior to the scheduled meeting, within any time requirements of ORS 192.640.

### **Public engagement:**

The Advisory Committee and STIF/STAC Coordinator will ensure an effective public engagement process through a variety of methods. Potential public engagement methods include but are not limited to:



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- Verbal or written comments at Advisory Committee Meetings
- Comments collected via email or via the County's website
  - Online surveys
  - Information booths at various community events

### **Meeting records:**

Meeting discussions and outcomes will be recorded and documented by Umpqua Public Transportation District STIF/STAC Coordinator and made publicly available on the District website. Meeting minutes may also be obtained by making a request through Umpqua Public Transportation District STIF/STAC Coordinator.

Written copies of meeting materials will be available to the public for no less than six years, pursuant to OAR 732-040-0030(4)(b).

### **Subcommittees:**

The Committee may create subcommittees as needed with approval of the Board of Directors, for purposes such as, but not limited to, fundraising, public relations, or data collection. The Chair of each subcommittee shall be appointed by the Board of Directors.

### **ROLES AND RESPONSIBILITIES**

The Advisory Committee is advisory to the Umpqua Public Transportation District Board of Directors. To ensure the success of the group, the following roles have been identified:

#### **Governance:**

The Advisory Committee has no formal delegated powers of authority to represent Douglas County, Umpqua Public Transportation District, or commit to the expenditure of any funds. The Advisory Committee will submit recommendations to the Umpqua Public Transportation District Board of Directors.

Advisory Committee members are not authorized to speak to the media on behalf of the Advisory Committee unless consent has been provided in writing from UPTD and agreed to by other Advisory Committee members.

Umpqua Public Transportation District will include information in the STIF and Coordinated Plans about how the Advisory Committee was consulted when developing them.



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### **Members:**

Members of the Advisory Committee are asked to:

- Develop a familiarity with public transit and STIF/STF rules
- Come prepared to achieve meeting objectives described in the published agenda
- Listen and appreciate a diversity of views and opinions
- Actively participate in the group
- Focus on the agreed scope of the group operation
- Attend all meetings in a timely manner
- Support and respect each other
- Notify the Umpqua Public Transportation District STIF/STAC Coordinator if unable to attend a meeting

### **Officers:**

A Chair and Vice Chair shall be elected from the Advisory Committee membership during the first meeting of each calendar year:

The Chair shall have the responsibility of conducting all meetings in an orderly manner. The Chair may not initiate a motion, but may second, and shall vote on each issue after the question is called. However, in the event the Chair's vote shall create a tie, the Chair shall refrain from voting.

The Vice Chair shall be responsible for conducting meetings in the absence of the Chair.

### **Meeting attendance:**

Meeting attendance is mandatory unless previously arranged with the STIF/STAC Coordinator. If a member does not attend two or more consecutive meetings, the Board of Directors of the Umpqua Public Transportation District may replace the member with someone who can attend meetings consistently.

Proxy representation is not permitted. Advisory Committee members may participate by teleconference, by making call arrangements with the STIF/STAC Coordinator prior to the meeting.

### **Quorum:**

A simple majority of the appointed, and filled, voting membership shall constitute a quorum. All business conducted with a majority vote of the quorum shall stand as the official action of the Advisory Committee.



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### **Conflict of interest:**

Any actual, potential or perceived conflict of interest in matters that may be considered by the Advisory Committee should be declared to the Umpqua Public Transportation District STIF/STAC Coordinator to ensure the group's future accountability, transparency, and success. The Umpqua Public Transportation District STIF/STAC Coordinator may consult with District Legal Counsel regarding conflict of interest matters.

### **COMMITTEE REVIEW PROCESS**

#### **STIF Formula Funds:**

The Advisory Committee shall advise Umpqua Public Transportation District on the development of the STIF Plan process and prioritize projects proposed to receive Formula Funds.

Public Transportation Providers seeking STIF funding through STIF Formula Funds shall submit a Project proposal to the STIF Advisory Committee for review and approval. The Committee shall only review project proposals that include all of contents described in OAR 732-042-0015(3). The Advisory Committee shall conduct its reviews and activities in compliance with these written bylaws and state OAR's.

The STIF Advisory Committee shall hold public meetings, as applicable, to review every Project proposed for inclusion in the STIF Plan and recommend approval or rejection of proposed Projects and recommend prioritization of approved Projects within the geographic boundary of Douglas County.

Prior to adopting a STIF Plan, the UPTD Board shall consult its STIF Advisory Committee regarding the Projects proposed in the STIF Plan and seek a recommendation on the prioritization of those Projects from the Committee. The purpose of this consultation is to ensure that the STIF Plans reflect a Coordinated regional approach to Public Transportation Service that considers the public transportation needs of people residing and traveling into and out of the geographic territory of UPTD to ensure that interested parties have the opportunity to review and comment on the proposed STIF Plan.

The Umpqua Public Transportation District Board may accept the Joint Advisory Committee's recommendation to approve or reject a Project proposal and consider the Advisory Committee's recommended prioritized list of Projects, may return it to the Advisory Committee for modifications, or may modify it prior to inclusion in the STIF Plan for submittal to ODOT. If the Governing Body modifies the Committee's recommendation, it shall inform any affected Public Transportation Service Provider of all modifications and the explanation for such changes.



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Advisory Committee members are required to use the following criteria when reviewing STIF Formula Fund Projects, as described in OAR 732-042-0020:

Whether the Project would:

- Increase the frequency of bus service to communities with a high percentage of Low-Income Households
- Expand bus routes and bus services to serve communities with a high percentage of Low-Income Households
- Reduce fares for public transportation in communities with a high percentage of Low-Income Households
- Improve the frequency and reliability of service connections between communities inside and outside of the Qualified Entity's service area
- Increase Coordination between Public Transportation Service Providers to reduce fragmentation in the provision of public transportation service
- Expand student transit services for students in grades 9 through 12
- Whether the Project would maintain an existing, productive service
- The extent to which the Project goals meet public transportation needs and are a responsible use of public funds
- Other factors to be determined by the Qualified Entity or Advisory Committee

### **STIF Discretionary and Intercommunity Discretionary Funds:**

The Advisory Committee shall advise the Umpqua Public Transportation District Board on the review of grant applications for acceptance, rejection, or prioritization for funding from the Discretionary Fund and Intercommunity Discretionary Funds, consistent with OAR 732-044-0025.

ODOT shall provide a copy of any grant application it receives to the appropriate Qualified Entity. Each Qualified Entity that receives a copy of a grant application from ODOT shall promptly provide the copy to its Advisory Committee.

The STIF/STAC Advisory Committee may recommend a prioritized list of projects to the Umpqua Public Transportation District Board concerning the District's area(s) of responsibility. The Umpqua Public Transportation District shall provide a prioritized list of Projects to ODOT within the timelines specified in the grant solicitation cycle.

The STIF/STAC Advisory Committee shall conduct its review and activities in compliance within these written bylaws, as described in OAR 732-040-0030.

Advisory Committee members are required to consider the following criteria when reviewing projects under the discretionary STIF Funds as described in OAR 732-044-0025:



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- Supports the purpose, as applicable, of the Discretionary Fund or the Intercommunity Discretionary Fund, as described in OAR 732-044-0000, which includes:
  - The Discretionary Fund is intended to provide a flexible funding source to improve public transportation in Oregon. It is not a source of ongoing operations funding.
  - The Intercommunity Discretionary Fund is for improving connections between communities and other key destinations important for a connected Statewide Transit Network.
  - Improves public transportation service to Low-Income Households
  - Improves coordination between Public Transportation Service Providers and reduces fragmentation of Public Transportation Services.
- Consistent with Oregon Public Transportation Plan goals, policies, and implementation plans, including:
  - Integrated public transportation planning where affected communities planned or partnered to develop proposed Projects
  - Technological innovations that improve efficiencies and promote a seamless and easy to use Statewide Transit Network
  - Advancement of State greenhouse gas emission reduction goals
  - Support or improvement of a useful and well-connected Statewide Transit Network
  - Does not substantially rely on discretionary state funding beyond a pilot phase for operations projects
  - Supports geographic equity or an ability to leverage other funds (these factors apply when all other priorities are held equal)
- Meets any additional criteria established by the UPTD Board of Directors

### **STF, STO, 5310, 5311 Funds**

#### **The STIF/STAC Committee shall:**

- Advise the District Board of Directors regarding the opportunities to coordinate Special Transportation Fund (STF) and Special Transportation Operating (STO) moneys and STF- and STO-funded Projects with other transportation programs and services to avoid duplication and gaps in service. Recommended project will be based on the project criteria contained in the Coordinated Plan;
- Review the proposed distribution of Formula Program moneys and make recommendations to the Umpqua Public Transportation District board;
- Review STF, STO, 5310, 5311, and all other Discretionary Grant proposals and make recommendations to the Umpqua Public Transportation District Board;



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- Participate in developing and updating the Coordination Plan, or any other transit planning project; and
- Make operational and policy recommendations to the Umpqua Public Transportation District Board regarding transportation services and funding.

The STAC will review STF funded projects, reports, and inspect equipment and facilities, as requested by the Umpqua Public Transportation District Board or the STIF/STAC Coordinator.

### **Bylaws:**

The Advisory Committee will maintain written bylaws that include, but are not limited to, name and purpose, committee membership criteria, appointment process, terms of office for the committee members, general procedures of the committee, member duties, meeting schedule, public noticing requirements and engagement processes, and the STIF Plan development process and general decision making criteria.

Amendments to the bylaws may be initiated by any committee member. A proposed amendment shall be recommended to the Board of Directors when an affirmative vote of the committee is cast.

Decisions on amendment of the bylaws shall be made by the Board of

Directors. Dated this seventh day of January 2019.

Revised on this 11th day of May 2020.  
Revised on this 10th day of April 2023.  
Revised on this 21st day of October 2024.

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Mike Baker - Board Chair

Attest:

Kat Stone - Board Secretary